# FILE GOPY

## I MINA'BENTE NUEBI NA LIHESLATURAN GUÅHAN 2008 (SECOND) Regular Session

## **CERTIFICATION OF PASSAGE OF AN ACT TO I MAGA'LAHEN GUÅHAN**

This is to certify that Bill No. 378 (EC), "AN ACT TO *ADD* A NEW CHAPTER 23 TO TITLE 1, GUAM CODE ANNOTATED, RELATIVE TO CREATING *I KUMISION GUÅHAN FINE'NANA* (THE GUAM FIRST COMMISSION) ON THE MILITARY MISSION IN GUAM; AND TO *AMEND* §2105 OF TITLE 4, GUAM CODE ANNOTATED, RELATIVE TO REPRESENTATION OF BOTH GENDERS ON BOARDS AND COMMISSIONS," returned without approval of *I Maga'lahen Guåhan*, was reconsidered by *I Liheslaturan Guåhan* and after such consideration, did agree, on the 22<sup>nd</sup> day of December, 2008, to pass said bill notwithstanding the veto of *I Maga'lahen Guåhan* by a vote of twelve (12) Members.

Judith T. Won Pat, Ed. D. Speaker

Tina Rose Muña Barnes Senator and Legislative Secretary

This Act was received by I Maga'lahen Guåhan this 24 day of 2008, at  $O_{\rm o'clock}$   $P_{\rm .M.}$ ssistant Staff Officer Maga'lahi's Office

Public Law No.

#### *I MINA'BENTE NUEBI NA LIHESLATURAN GUÅHAN* 2008 (SECOND) Regular Session

Bill No. 378 (EC)

As amended on the Floor.

Introduced by:

R. J. Respicio Judith P. Guthertz, DPA <u>B. J.F. Cruz</u> Tina Rose Muña Barnes A. B. Palacios, Sr. v. c. pangelinan Dr. David L.G. Shimizu J. T. Won Pat, Ed. D. Frank F. Blas, Jr. Edward J.B. Calvo James V. Espaldon Mark Forbes Frank T. Ishizaki J. A. Lujan Ray Tenorio

### AN ACT TO *ADD* A NEW CHAPTER 23 TO TITLE 1, GUAM CODE ANNOTATED, RELATIVE TO CREATING *I KUMISION GUÅHAN FINE'NANA* (THE GUAM FIRST COMMISSION) ON THE MILITARY MISSION IN GUAM; AND TO *AMEND* §2105 OF TITLE 4, GUAM CODE ANNOTATED, RELATIVE TO REPRESENTATION OF BOTH GENDERS ON BOARDS AND COMMISSIONS.

#### **BE IT ENACTED BY THE PEOPLE OF GUAM:**

Section 1. Statement of Legislative Findings and Intent. I Liheslaturan Guåhan finds that the people of Guam have valid concerns about our island's ongoing military buildup. Although the U.S. military presence makes a significant contribution to our island's economy and the military presence is a major factor in Guam's economic growth, *I Liheslatura* also recognizes that serious concerns continue to plague our island's relationship with the Federal Government. These concerns include, but are *not limited to*, political status, ancestral lands, the right of the *Chamorro* people to self-determination, cleanup of environmental hazards, unexplained high incidences of serious health problems that may be related to military activity, and immigration.

*I Liheslatura* finds that our island's ideal location in the Asia-Pacific area is
both its blessing and its curse. Positioned as we are within a few hours flying time
from nearly two-thirds of the world's population, Guam will forever be a desirable
spot for both military interests and tourism.

11 Guam's visitor industry is the island's largest employer and our most 12 important economic engine. Of no surprise to most, is that the Federal 13 Government is the second most important contributor to our economy and the U.S. 14 military has long recognized Guam's strategic global position.

There is no question that Guam has great value to the Department of Defense, and the ongoing military buildup in Guam is an important part of their global strategy. There is also no question that the Congress holds the purse strings of the U.S. Armed Forces, and before the buildup can continue in earnest, funding of projects in Guam must receive Congressional approval.

Although the military classifies its bases in Guam as "overseas," our island is part of the United States and we are American citizens carrying U.S. passports. Guam is an American community and, at the very least, we deserve to be treated in the same manner as any other American community that cohabits an area with military interests.

*I Liheslatura* has determined that, as the U.S. military buildup in Guam continues, it is in the people of Guam's interest to have a unified front when we bring our serious concerns to the forefront in talks with Congress and the Department of Defense. Guam must speak with one voice when it deals with
 representatives of the Federal Government in order to properly and more
 effectively coordinate policies affecting *or* related to Guam's political, social,
 economic, environmental, and infrastructural concerns on an ongoing basis.

Guam's people and government must have the goal of developing strategies
to first reach greater mutual understanding and then to achieve measurable results
on those concerns that directly affect the *Chamorro* people.

8 It is the intent of *I Liheslatura* that these goals are directly addressed and 9 solutions are developed by adopting a "Team Guam" approach to issues regarding 10 federal-local relations and the military mission in Guam.

It is additionally the intent of *I Liheslatura* to establish in law a commission to assume the duties of *I Maga'lahi's* Civilian-Military Task Force created in Executive Order No. 2006-10, and to refine and deliver the "Team Guam" message that puts the needs of Guam first in coordinating all aspects of government and private sector efforts to achieve the best results possible for the people of Guam.

Section 2. Creation of *I Kumision Guåhan Fine'nana* on the Military
Mission in Guam. A new Chapter 23 is *added* to Title 1, Guam Code Annotated,
to read:

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19		"Chapter 23
20	Kumisio	<i>n Guåhan Fine'nana</i> on the Military Mission in Guam
21	<b>§2301.</b>	Creation of <i>I Kumision Guåhan Fine'nana</i> on the Military
22	Mission in Guam.	
23	<b>§2302.</b>	Membership of I Kumision.
24	<b>§2303.</b>	Eligibility; Term of Service.
25	<b>§2304.</b>	Vice Chairperson; Subcommittees.
26	<b>§2305.</b>	Goals and Purposes of I Kumision.
27	<b>§2306.</b>	Quorum; Voting.

- 1 §2307. Coordination of Activities; Technical and Staff Support. §2301. Creation of I Kumision Guåhan Fine'nana on the Military 2 Mission in Guam. There is hereby established a "Kumision Guåhan 3 Fine 'nana (Guam First Commission) on the Military Mission in Guam" (the 4 The Kumision shall replace and assume the duties of I 5 Kumision). Maga'lahi's Civilian-Military Task Force (CMTF) created in Executive 6 Order No. 2006-10 and restructured by Executive Order 2008-09; the role 7 8 and duties of the Guam Buildup Office (GBO), also established by 9 Executive Order 2008-09; and those duties as further directed by this Act. 10 Among other things, the *Kumision shall*: (a) Be the government of Guam's single point of contact for the military expansion; 11 (b) Act as Guam's local counterpart to the Joint Guam Program 12 Office (JGPO). All JGPO interaction with the government of Guam shall 13 originate from the Kumision, subject to the laws of Guam; 14 The Kumision is also tasked with monitoring all federal and 15 (c)16 international activities relative to the military expansion and providing all relevant information to I Maga'lahi' and I Liheslatura. The Kumision will 17 be the initial contact point for public information, official requests, and any 18 19 other inquiries regarding the buildup; The Kumision will serve as program oversight office for the 20 (d)Guam Buildup planning and implementation; 21 22
  - (e) The *Kumision* may manage all operational and administrative support functions for CMTF relative to the buildup as necessary;
- (f) The *Kumision* will serve as the central clearinghouse for all
  communications and policy directives relative to the buildup, providing
  policy synchronization, oversight, and integration planning for the Guam
  Buildup; and

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1 (g) The *Kumision shall* monitor all policies, plans and activities 2 relative to the buildup from the U. S. Federal Government, U.S. Congress, 3 DOD, the local government, *I Liheslatura* (Legislature), *or* any other 4 organization regarding all relevant developments relative to the Guam 5 Buildup.

**§2302.** Membership of *I Kumision*. The *Kumision shall* be composed of fifteen (15) voting members and three (3) ex-officio non-voting members:

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(a) I Maga'lahi shall serve as Chairperson of the Kumision;

Four (4) members of the Kumision shall be appointed by 10 (b)I Maga'lahi, of which one (1) shall be a member of the Guam 11 Chamber of Commerce; one (1) shall be a member of a Chamorro 12 rights organization who has been selected by the combined 13 14 memberships of the various organizations; one (1) shall be a senior 15 citizen who is *not* an employee of the government of Guam or the Federal Government at any time during his tenure on the Kumision, 16 17 and one (1) shall be a member of the general public who is not an employee of the government of Guam or the Federal Government at 18 any time during his tenure on the *Kumision*; 19

(c) Four (4) members *shall* represent *I Liheslatura*, of which
one (1) *shall* be a member of and be selected by, *I Liheslatura's*minority; one (1) member *shall* be the Chairperson of the standing
committee with specific jurisdiction over Federal Affairs; one (1)
member *shall* be the Chairperson of the standing committee with
specific jurisdiction over Military Affairs; and one (1) member *shall*be appointed by the Speaker, who may appoint himself;

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One (1) member shall be appointed by the Mayors 1 (d)Council from among the membership of the Mayors Council; 2 3 (e) One (1) member *shall* be appointed by the Chief Justice 4 of the Supreme Court of Guam, who may appoint himself; One (1) member to represent the youth of Guam shall be 5 (f) appointed from among the qualified members of the Guam Youth 6 7 Congress by the Speaker of the Youth Congress, who may appoint himself; 8 9 (g) One (1) member to represent Fuetsan Famalao'an shall 10 be selected by the organization from among its membership; The Administrator of the Guam Economic Development 11 (h) and Commerce Authority or his designee shall be a member of the 12 13 *Kumision*; 14 (i) The General Manager of the Guam Visitors Bureau or his designee *shall* be a member of the *Kumision*; 15 Guam's Delegate to the United States Congress shall be 16 (i) an ex-officio non-voting member; 17 The Chairperson of the Consolidated Commission on 18 (k) 19 Utilities shall be an ex-officio non-voting member; and 20 (1)The Adjutant General of the Guam National Guard shall 21 be an ex-officio non-voting member. §2303. Eligibility; Term of Service. No person shall be eligible to 22 23 serve as a member of the *Kumision* unless he or she shall be a citizen of the United States qualified to vote in Guam. 24 25 Members *shall* serve so long as they retain the positions they occupy 26 or are members of the groups they represented when they were appointed. The term of any non-elected member appointed by I Maga'lahi or serving as 27

1a designee *shall* expire with the term of the appointing authority *except* that2any non-elected member appointed by *I Maga'lahi or* serving as a designee3who is *not* present at three (3) consecutive meetings, and whose absences are4unexcused, *shall* no longer be eligible to serve, and the appointing *or*5designating authority *shall* name a replacement. Vacancies in membership6*shall* be filled in the same manner as the original appointment.

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§2304. Vice-Chairperson; Subcommittees. The Kumision shall choose a vice-chairperson from among the voting members of the Kumision.
The Kumision may form subcommittees as necessary at its own discretion.
A member of the Kumision shall chair each subcommittee.

**§2305. Goals and Purposes of** *I**Kumision***<b>.** The *Kumision shall* have the following purposes:

(a) The formation of a "Team Guam" approach in all
dealings with the Congress of the United States and the Department of
Defense relative to the military buildup and relations with the Armed
Forces.

(b)Development of a plan that envisions Guam fifteen (15) 17 years and more into the future. The plan should take into account the 18 needed and necessary construction, upgrades and expansion of 19 Guam's economy, infrastructure and government services. The plan 20 21 shall include positions for negotiation, discussion and resolution with 22 the Federal Government on Federal and local issues that the Kumision determines are of significant concern, including, but not limited to, the 23 following: 24

(1) Political status;

(2) Return of ancestral lands:

27 (3) *Chamorro* self-determination;

1	(4) Cleanup of environmental hazards;
2	(5) Investigation of serious health problems possibly
3	related to federal activity;
4	(6) Immigration policies and controls;
5	(7) Section 30 and Compact Impact funding;
6	(8) Mass transit and public transportation;
7	(9) Utilities and telecommunications;
8	(10) Public education;
9	(11) Public health;
10	(12) Public safety and homeland security;
11	(13) Protecting the environment;
12	(14) Economic development; and
13	(15) War reparations.
14	(c) Conducting local scoping hearings and town meetings on
15	each aspect of the military buildup.
16	(d) Meeting with Federal officials and representatives and
17	serving as the focal point for all discussions with the Federal
18	Government on the military buildup.
19	(e) Seeking Federal funding and grants-in-aid to achieve the
20	goals and objectives of the Kumision.
21	(f) To participate in the procurement process, to include, but
22	not be limited to, the development of scope of work, the selection and
23	evaluation process, and to provide I Maga'lahen Guahan with a
24	recommendation for an award of contract with any procurement by
25	the government of Guam associated with the military buildup.
26	§2306. Quorum; Voting. Eight (8) members of the Kumision shall
27	be required for a quorum. No meetings shall be held if a quorum is not

present. Eight (8) affirmative votes are required for passage of any
 *Kumision* motion *or* resolution.

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**§2307.** Coordination of Activities; Technical and Staff Support. All government of Guam departments and agencies *shall* extend their full cooperation to the *Kumision*, and *shall* coordinate activities associated with the military buildup with the *Kumision*.

7 The members of *I Maga'lahi's* Civilian-Military Task Force created 8 in Executive Order No. 2006-10 and amended by Executive Order No. 2008-9 09, along with the Guam Economic Development and Commerce Authority, 10 the Bureau of Statistics and Plans, and the staff of the GBO originally 11 established in the Governor's Office by Executive Order No. 2008-09, *shall* 12 provide technical and staff support to the *Kumision*."

13 Section 3. §2105 of Chapter 2 of Title 4, Guam Code Annotated, is
14 amended to read:

15 "§2105. Same: Representation of Both Genders on Boards. Each
16 Board *or* Commission, of which at least four (4) members are appointed by *I*17 *Maga'lahi, shall* include at least two (2) members from each gender."

18 Section 4. Effective Date. The provisions of this Act *shall* take effect
19 upon enactment into Law.